



## City of Goodyear

### Meeting Minutes

#### City Council Regular Meeting

Mayor Georgia Lord  
Vice Mayor Sheri Lauritano  
Councilmember Joanne Osborne  
Councilmember Joe Pizzillo  
Councilmember Wally Campbell  
Councilmember Bill Stipp  
Councilmember Sharolyn Hohman

Meeting Location:  
Goodyear Justice Center  
14455 W. Van Buren St.,  
Suite B101  
Goodyear, AZ 85338

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Monday, May 23, 2016

Goodyear Justice Center

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Immediately following the Joint CFD Meeting that begins at 5:30 p.m.

**1. CALL TO ORDER**

Mayor Lord called the Regular Meeting to order at 6:00 p.m.

**2. PLEDGE OF ALLEGIANCE AND INVOCATION BY COUNCILMEMBER CAMPBELL**

**3. ROLL CALL**

**Council Present** 7 - Mayor Lord, Vice Mayor Lauritano, Councilmember Osborne, Councilmember Pizzillo, Councilmember Campbell, Councilmember Stipp, and Councilmember Hohman

Staff Present: City Manager Brian Dalke, Assistant City Attorney Sarah Chilton, and Deputy City Clerk Sue Brungardt

**4. COMMUNICATIONS**

- 4.1** [CO 230-16](#) Recognition of Goodyear Branch Library Manager Erin MacFarlane's promotion and her contributions to the Goodyear Branch Library.

Parks and Recreation Director Nathan Torres reviewed the statistics of the Goodyear Library from Fiscal Year 12-13 to Fiscal Year 15-16. There was a 49% increase in annual visits, a 216% increase in program attendance, a 371% increase in program classes, and a 67% increase in circulation. Erin MacFarlane, Goodyear Branch Library Manager, has been promoted to Library Administrator and will oversee the five library regions, consisting of 17 branch libraries in the county. Councilmember Campbell thanked MacFarlane on behalf of the Goodyear New Friends of the Library, Council, and the Goodyear residents for making the library successful. MacFarlane thanked Council for supporting the library and said she appreciates Councils' recognition of having a great library in the community.

**5. CITIZENS COMMENTS/APPEARANCES FROM THE FLOOR**

None.

**6. CONSENT**

**MOTION BY Councilmember Stipp, SECONDED BY Vice Mayor Lauritano, to APPROVE Consent Agenda Items 6.1 and 6.2. The motion carried by the following vote:**

**Ayes**      7 - Mayor Lord, Vice Mayor Lauritano, Councilmember Osborne, Councilmember Pizzillo, Councilmember Campbell, Councilmember Stipp, and Councilmember Hohman

**6.1**      [MINUTES](#)  
[34-2016](#)

**APPROVAL OF MINUTES**  
**RECOMMENDATION:**

Approve draft minutes from a Regular Meeting held on May 9, 2016.

**6.2**      [16-5830](#)

**ACCEPTANCE OF TWO PERIMETER FENCE EASEMENTS AT THE GOODYEAR BALLPARK FACILITY**  
**RECOMMENDATION:**

Accept two perimeter fence easements for portions of the perimeter fence and a retention wall at the Goodyear Ballpark Facility.

**7. BUSINESS**

**7.1**      [16-5822](#)

**ADOPTION OF THE EL RIO DESIGN GUIDELINES AND PLANNING STANDARDS**

Long Range Planner Joe Schmitz presented. The El Rio Design Guidelines and Planning Standards will be used as a guidance document for property along the river corridor and for city-initiated projects in this area. Schmitz reviewed the planning schedule to date, indicating that Avondale adopted the guidelines in May. The guidelines were scheduled to go to the county in May, and will go before the Buckeye City Council and the County Board of Supervisors in June. He reviewed the watershed map indicating that six miles of the project is in the city limits of Goodyear. The Design Guidelines and Planning Standards include project background, character and vision, land development guidelines, open spaces/paths/trails and edge treatments, landscape and signage guidelines, economic development and pilot projects. He said that in the area of economic development, Goodyear focused on passive recreation opportunities, regional trails and encouraging commercial nodes at bridge crossings.

Each of the communities involved in the project were allowed conceptual site plan development for a pilot project, and Goodyear selected improving and enhancing a trailhead at the intersection of West Vineyard Avenue and South Bullard Avenue. He said the county already has an informational kiosk regarding a vegetation pilot program that they developed, and the idea is that we will build upon that and have it available as a trailhead for people to access the Maricopa trail in the future when it is developed.

Schmitz introduced Jeff Engelman, Principal and Landscape Architect with J2 Engineering and Environmental Design, LLC. Engleman thanked Council for their support the last three years and indicated the study has been ongoing for more than a decade. In April, the project was

awarded a State award by the Arizona Chapter of the American Society of Landscape Architects for outstanding professional achievement by J2 Engineering, the cities of Avondale, Buckeye, Goodyear, Maricopa County Planning and Development, and the Flood Control District of Maricopa County. The project was judged by professionals in California and chosen as an outstanding planning document that involved five agencies to adopt.

#### Council Discussion

> **Looks like a great plan and excited that it is moving forward. What is the time frame for some of the pilot projects?** Schmitz said the project that Goodyear selected would go through the normal Capital Improvement Plan process and the timing will be determined based on funds available and project priorities.

> **Glad to see the project coming back after the recession and glad that the developers along the riverside have come to this agreement.**

> **Is there a partnering document or guidelines that will deal with the wildlife, especially as it becomes more developed?** Schmitz said comments were received from the Game and Fish Department, and Goodyear recognizes the importance of vegetation as habitat for wildlife in the area, and this has to be taken into consideration for any development in the corridor. Plant materials will be recommended based on the species in the area.

> **Do we have saltcedar in our portion of this water?** Schmitz indicated there is saltcedar in this area, although it is not as prevalent in the Goodyear reach. Saltcedar in some of the other reaches is what is contributing to the increase of the flood levels. He indicated it is important for us to stay involved and cooperate with the other jurisdictions in their efforts to clear some of the saltcedar. It is something that we need to be mindful of and take appropriate steps.

> **This is a wonderful partnership with many entities involved, and we are very happy to have it.** Schmitz said the Flood Control District has been working on a vegetation management plan, and we will be looking through that document for direction to where we need to focus efforts in Goodyear.

> **Have had discussion with farmers about additional costs to them and how it will affect their economic viability. Does the government have any plan or grants for when you do a big project such as this one for the land owners?** Schmitz indicated that the properties in Goodyear that were impacted by the increase in the flood plain are properties that were already impacted by the flood plain. Properties in the Buckeye area that were not in the flood plain are now in the flood plain in significant quantities. He understands that the county has a Request for Proposal out for a levy design to address flooding in the Buckeye area.

**MOTION BY Councilmember Campbell, SECONDED BY Councilmember Hohman, to ADOPT RESOLUTION NO. 16-1761 ADOPTING THE EL RIO DESIGN GUIDELINES AND PLANNING STANDARDS RELATING TO THE LAND MANAGEMENT AND IMPLEMENTATION OF THE EL RIO WATERCOURSE MASTER PLAN. The motion carried by the following vote:**

**Ayes**      7 - Mayor Lord, Vice Mayor Lauritano, Councilmember Osborne, Councilmember Pizzillo, Councilmember Campbell, Councilmember Stipp, and Councilmember Hohman

### **PROGRAM**

Fire Chief Paul Luizzi presented, stating this program and the grant opportunity were discussed with Council in December 2015. The discussion that took place in December revolved around the use of the 911 system for non-emergent calls. Since January 1, 2015, 81 patients accounted for 674 emergency medical service calls. 462 patients admitted to the hospital are accessing the 911 system for help within 30 days of their discharge, and 872 patients seen in the emergency room are accessing the 911 system within 30 days of their discharge. These numbers have increased since December.

Luizzi reviewed the definition of the program and indicated that Goodyear is talking with Vitalyst Health Foundation (fka St. Luke's Health Initiative) regarding innovative health care approaches. He indicated the program proactively visits high frequency users performing needs assessments, safety checks, and helps in finding healthcare resources. They visit the patients that are at high-risk for 30-day readmission to help offset hospital issues. The program requires a different platform. The crew is a two-person response team that goes out to the patients. Crew members will be chosen specifically for this program, and is a regional concept allowing agencies to work together. The grant award is \$125,000, with 64% of the grant going toward personnel, and 36% going toward training development and minor equipment. They will use pool vehicles, and all other equipment will come from existing stock. The unit will be comprised of one current Goodyear paramedic; the other unit member would come from a regional partner. This is a six-month pilot project beginning July 1, which will establish cost-per-call information to understand how expensive this is to run and the budget impact. It will establish defined outcome indicators to measure effectiveness. Customer satisfaction surveys will be done on all patient interactions.

Luizzi reviewed program measurements and benefits. The program is fiscally responsible, decreases unnecessary emergency room burden, provides support to a vulnerable population, is a public-private partnership, provides an opportunity for collaboration to maximize resources, and provides outstanding and innovative customer service for residents. Sun City Fire District and Peoria have approved the Intergovernmental Agreement (IGA), and Surprise and Avondale are scheduled to go before their Council on June 6.

Some challenges are creating a sustainable payment model, ensuring that other healthcare partners are willing to assist the patients, regulations from state or federal governments, and workforce challenges. The next step is to obtain approval of the IGA. The IGA allows us to share money between cities, and Goodyear will be the administrator of the grant. We need to continue to identify key stakeholders and resources in the community, standardize data for the pilot program, identify evaluation partners, and publish pilot project outcomes.

Luizzi thanked the Legal Department, especially Lisa Wahlin, for assisting with the IGA. We are the first to do this on a regional perspective and a lot of work went in to getting this done.

### **Council Discussion**

**> Understands the program benefits the hospitals. With the Affordable Care Act, if the patient returns to the hospital within a certain amount of time, there is no reimbursement, so it is in the hospital's interest to participate in this program. Luizzi**

indicated this is correct. If a patient with certain conditions returns to the hospital, the hospital gets a reduction in the Medicare dollars at the end of the year. He indicated that Tenet Healthcare, owner of Abrazo, is looking to fund a pilot project as well.

> **How will the program help veterans?** Luizzi indicated that a Veteran Administration (VA) nurse liaison wants to create a Memorandum of Understanding (MOU) with the city. When they go out to see a veteran, the VA would tele-health with the veteran via Face Time. The cost to the veteran is free, and many times, once they are seen, they can be referred to appropriate VA resources.

> **Very pleased with this and thinks this is going to be the future of medicine and feels this could be a win-win for everyone.**

> **Is there a transition plan for after the grant period?** Luizzi said the money that Tenet is talking to them about would sustain the program for a year, and they would want to revisit after the pilot program period.

> **Thinks it's important at the end of the pilot program for Council to have the answer to the public policy question: is this something that taxpayers should be funding? Thinks Community Paramedicine is the next evolution of Emergency Medical Service, but from a public policy perspective we have to be able to answer if this is the right use of taxpayer dollars. The cost-savings for the hospital and the cost to run the program needs to be included in the matrix.**

> **Not comfortable with staffing with one paramedic and one emergency medical technician (EMT). Feels it should be two paramedics. How is the overtime to staff the vehicle going to be shared throughout the department? Is it going to be open to all of our paramedics?** Luizzi said they will select from a group of paramedics interested in this program with four being the minimum.

> **How is scheduling going to work?** A decision will be made on how the schedule will work for Goodyear paramedics staffing the vehicle.

> **Will each discharged patient be assessed for needed services or are you going to pick certain patients who only call 911 multiple times?** Luizzi said that because hospitals did not provide a list of patients to us, we reverted back to our own data and are looking at patients who are accessing the 911 system often. They are working with a service, Health Service Advisor Group, who has access to all patient data and will use the data to cross-track the patients.

> **Not comfortable with the one-year agreement, because the city has not determined to continue the program. Understood that the request from Fire was to apply for the grant and that it would be a six-month program evaluated after the completion of the six months. If we don't want to continue with the program after six months and we have this agreement, we will need to operate it for a year.** Luizzi indicated that the agreement allows for the monies to be exhausted, and they anticipate that, based on cost, the money will be exhausted in six to eight months.

> **Will we need additional insurance, how will we pay for the insurance, and what is the cost?** We will need additional insurance. It is estimated that it will cost \$2,500 for the year, and will come out of the grant.

> **If Abrazo West is not giving us patients why would we enter into this agreement?** Luizzi explained that there is a huge increase in patients invading the 911 system, and we think those patients are also causing the same issue at the hospital. We are trying to break that cycle, but

without the patients being discharged directly to us from the hospital, we have to find another way to make an impact on those patients' lives.

> **Was thinking this was in concert with Abrazo West Hospital.**

> **Appreciates the fact that this is giving back to our citizens.**

> **Thinks this is a good program because we will educate people about a source or resources for people to use. Would like to have information from other models that are going on in the area.**

> **This is an exciting program and appreciates the willingness to look at these types of options.**

> **Would like to see some public input. Would like to give people the opportunity to give feedback via the internet.**

**MOTION BY Councilmember Hohman, SECONDED BY Vice Mayor Lauritano, to AUTHORIZE the City Manager or designee to execute an Intergovernmental Agreement (IGA) and any other necessary documentation, including budget transfers and authority, to carry out the intent of the IGA, with the cities of Goodyear, Avondale, Peoria and Surprise, and the Sun City Fire and Medical Department, for a Mobile Integrated Health Program - Community Paramedicine. The motion carried by the following vote:**

**Ayes**      7 - Mayor Lord, Vice Mayor Lauritano, Councilmember Osborne, Councilmember Pizzillo, Councilmember Campbell, Councilmember Stipp, and Councilmember Hohman

**7.3      [16-5842](#)                      DESIGNATING AN AREA AS THE SINGLE CENTRAL BUSINESS DISTRICT OF THE CITY OF GOODYEAR**

This item was removed from the agenda.

**7.4      [16-5772](#)                      APRIL 2016 BUDGET TRANSFERS**

Budget and Research Manager Lauri Wingenroth reviewed the April 2016 Budget Transfers Report.

**MOTION BY Councilmember Stipp, SECONDED BY Councilmember Pizzillo, to APPROVE the April 2016 budget transfers. The motion carried by the following vote:**

**Ayes**      7 - Mayor Lord, Vice Mayor Lauritano, Councilmember Osborne, Councilmember Pizzillo, Councilmember Campbell, Councilmember Stipp, and Councilmember Hohman

**7.5      [16-5833](#)                      ADOPT RESOLUTION 16-1764 ADOPTING THE FY17 TENTATIVE BUDGET**

Budget and Research Manager Lauri Wingenroth presented the Tentative Budget. She presented an overview of the budget process, highlighted changes from the draft budget, and reviewed next steps.

Wingenroth stated that there were guiding principles developed during the budget process. These principles include taking care of what we have; public safety; plan for anticipated operating costs; to attract, develop, and retain a skilled workforce; citizen satisfaction survey,

and investing in parks and recreational opportunities. There were several policy change and revision decisions that were made, including allowing the combined property tax rate to be as high as \$1.74 to issue bonds to fund gathering place projects for parks and recreation and the second phase of the police facility. Other changes recommended include clarifying wording, duplication and corrections. City Manager Brian Dalke clarified that there is no action tonight on policy changes.

Changes from the draft budget that was presented in April include:

- > Eliminating the recommendation to create a self-insurance reserve.
- > Replaced the customer service clerk positions to one full-time position and one temporary position.
- > Adding a playground in the Capital Improvement Program for the Foothills Community Park.
- > An advancement of the playground and canopy replacement for the Estrella Village into Fiscal Year 17.

Technical revisions include:

- > Projected increase in payments required by existing development agreements.
- > Add Enterprise fleet and information technology hardware replacements.
- > Add Wastewater Capacity, Management, Operations and Maintenance (CMOM) project from rate plan changes.

Pending for Final Adoption includes:

- > Disability insurance gap in the public safety pension system.

Budget Revenue

|                                 |                |
|---------------------------------|----------------|
| General Funds                   | \$ 89.1M       |
| Impact Fees                     | \$ 17.7M       |
| Potential Revenue Appropriation | \$ 17.3M       |
| Other-Capital                   | \$ 9.0M        |
| Stadium                         | \$ 2.3M        |
| Wastewater                      | \$ 14.3M       |
| Water                           | \$ 16.2M       |
| Sanitation                      | \$ 7.5M        |
| Special Revenue Funds           | \$ 4.9M        |
| Debt Service Funds              | \$ 8.5M        |
| Internal Service Funds          | <u>\$ 2.3M</u> |
|                                 | \$189.1M       |

All Funds for FY 17 Tentative Budget

|                              |                 |
|------------------------------|-----------------|
| Operations                   | \$109.8M        |
| Capital Improvement Projects | \$ 73.0M        |
| One-Time                     | \$ 8.7M         |
| Debt Service                 | \$ 27.4M        |
| Contingency                  | <u>\$ 35.1M</u> |
|                              | \$254.0M        |

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FY 17 Tentative Budget General Expenditures

|                              |                |
|------------------------------|----------------|
| Personal Services            | \$ 52.7M       |
| Capital Improvement Projects | \$ 21.0M       |
| One-Time                     | \$ 6.6M        |
| Debt Service                 | \$ 1.4M        |
| Contingency                  | \$ 17.8M       |
| Contractuals                 | \$ 16.1M       |
| Commodities                  | \$ 1.8M        |
| Operating Capital            | <u>\$ 0.3M</u> |
|                              | \$117.7M       |

Budget Additions

Take Care of What We Have:

> Asset management: fire trucks, patrol vehicles, police radios, right of ways and parks replacements, fire safety and breathing equipment, and other equipment

Public Safety:

> Police: patrol squad and investigator, School Resource Officer sergeant, jail and other service contracts

> Fire: Paramedic training, fire station location analysis, training equipment

> Other: Storm drainage, pool repairs, tree trimming

Supplementals

Plan for Anticipated Operating Costs:

Operating Cost Set-Aside: build operating budget capacity for expected new programs and services

>Open Future Capital Projects - 2 fire stations, expansion of police operations facility and park, aquatic center and recreation center

>Others: future police squad, library transfer from County

Attract, Develop, and Retain a Skilled Workforce:

>Tools, technology, training, fair and competitive salaries and benefits

Tentative Budget Capital Improvement Projects

|                               |                |
|-------------------------------|----------------|
| General Fund                  | \$21.0M        |
| Non-Utility Impact Fees       | \$ 6.7M        |
| Other                         | \$ 0.4M        |
| Utility Impact Fees           | \$10.8M        |
| Water Enterprise              | \$ 3.3M        |
| Water Developer Reimbursement | \$ 2.8M        |
| Water Bonds                   | \$22.7M        |
| Wastewater Enterprise         | <u>\$ 5.3M</u> |
|                               | \$73.0M        |

The Final Budget Adoption and the Truth and Taxation is scheduled on June 27 and the Property Tax Levy is scheduled on July 11.



Council Discussion:

- > Appreciates all of the work staff does on the budget.
- > Pleased to have a strong city financial plan, which include things that are important to our citizens and includes their safety.
- > Happy with where the citizens' tax money is going.
- > It's a team effort on what we deliver to our citizens. Focus on health and safety is being met; we have a structural surplus in place; we have a plan in place for equipment replacement, and we have reserves so that we can meet the needs of our citizens.
- > This budget season has been the most productive one that we've ever had. We had real dialogue about real needs during the work sessions, and we asked the difficult questions. We stayed at the high level that we needed to be at, and we got answers to the questions we had.
- > Would love to see the process starting earlier next year and spreading out the presentations.
- > This budget brings forward a number of projects that our citizens have waited for, and we have identified future capital spending projects. We have rightfully held off lowering taxes the past couple of years, especially with a number of economic signs pointing to a slight recession in the next 12-18 months. Believes this is the right thing to do and a conservative position for our city.
- > Thanked Council for the cooperation and how helpful they have been, and appreciates that they do their homework. Thinks the lifestyle on the dais is healthy. There are moments of disagreement, but everyone has a right to their opinion.
- > Thanked staff for the hours it took to create the budget. The people of Goodyear love their quality of life. Thinks Council does an excellent job of balancing things in our city by giving everyone a little bit.

Councilmember Stipp expressed the following concerns:

- > Concerned that we have seen little come out of programs such as the Strategic Action Plan, Performance Measurements System Implementation and Priority Based Budgeting, except large volumes of reports that yield very little change in the way we do business. Budgets remain based on prior year's usage and we aren't measuring our performance, but only collecting data. What affect are we having and how are we changing the way we do business?
- > Concerned that we chose not to put more money down on our bond projects to lower the debt service, but added more staff to fill City Hall in the name of growth. The Police Department positions are growth-related and significantly needed. This budget represents giving up on reducing taxes, or determining if we are really going to be as effective as we can possibly be.
- > Understands that a lot of good will come from this budget and that our residents will see change in what we offer; but if no one can afford to live here, what are we really accomplishing?
- > We offer a great place to live and work, but I was elected to represent all of the people of Goodyear. I claim to be fiscally conservative and cannot support this budget.

**MOTION BY Councilmember Pizzillo, SECONDED BY Councilmember Osborne, to ADOPT RESOLUTION NO. 16-1764 ADOPTING THE FISCAL YEAR 2016-17**

**ESTIMATES OF REVENUES AND EXPENSES FOR THE CITY OF GOODYEAR, INCLUDING ESTIMATED PROPERTY TAX LEVY AND PROPERTY TAX RATES, AS THE TENTATIVE BUDGET FOR FISCAL YEAR BEGINNING JULY 1, 2016 AND ENDING JUNE 30, 2017; SETTING FORTH THE RECEIPTS AND THE AMOUNTS ESTIMATED AS COLLECTIBLE FOR THE PREVIOUS FISCAL YEAR; THE AMOUNT PROPOSED TO BE RAISED BY DIRECT PROPERTY TAXATION FOR THE VARIOUS PURPOSES; GIVING NOTICE OF THE TIME FOR HEARING TAXPAYERS; FOR ADOPTION OF BUDGET AND SETTING THE TAX LEVIES.**

**The motion carried by the following vote:**

**Ayes**      6 - Mayor Lord, Vice Mayor Lauritano, Councilmember Osborne, Councilmember Pizzillo, Councilmember Campbell, and Councilmember Hohman

**Nayes**      1 - Councilmember Stipp

**7.6      [16-5847](#)      DESIGNATE AN ACTING MAYOR**

**MOTION BY Councilmember Campbell, SECONDED BY Councilmember Osborne to APPOINT Councilmember Pizzillo to serve as Acting Mayor in the absence of the Mayor and the Vice Mayor from May 28, 2016 through May 30, 2016. The motion carried by the following vote:**

**Ayes**      7 - Mayor Lord, Vice Mayor Lauritano, Councilmember Osborne, Councilmember Pizzillo, Councilmember Campbell, Councilmember Stipp, and Councilmember Hohman

**8.      INFORMATION ITEMS**

**1. Comments, Commendations, Report on Current Events and Presentations by Mayor, Council Members, staff or members of the public.**

Council attended or reported on the following:

-Western Sky Middle School recognition as an A+ School

**2. Manager's Summary of Current Events and Reports**

The Manager may provide a brief summary of current events; however, there can be discussion only on the following matters:

1. Manager's Update on Council Related Matters:

- Thanked Council for their work on the budget
- Memorial Day holiday reminder
- Next meeting is scheduled on June 13

2. Update of Legislative Issues:

None.

3. Staff Summary of follow up action required:

> Public outreach for comments regarding the IGA for Mobile Integrated Health Care Community Paramedicine Program.

4. Council members may direct inquiries to staff.

- Look into placing a public outreach item on the web site to collect feedback on the Community Paramedicine Program.
- Clarify for Council whether sales tax on a restaurant receipt of a customer using a discount coupon is on the total price before the discount is applied, or should the tax be on the discount.

**9. FUTURE MEETINGS**

|          |                 |   |
|----------|-----------------|---|
| 06/13/16 | Work Session    | 5:00 p.m.                                 |
| 06/13/16 | Regular Meeting | 6:00 p.m.                                 |
| 06/13/16 | Special Meeting | Immediately following the Regular Meeting |
| 06/20/16 | Work Session    | 5:00 p.m.                                 |

**10. ADJOURNMENT**

There being no further business to discuss, Mayor Lord adjourned the Regular Meeting at 8:00 p.m.

\_\_\_\_\_  
Maureen Scott, City Clerk

\_\_\_\_\_  
Georgia Lord, Mayor

Date: \_\_\_\_\_

**CERTIFICATION**

I hereby certify that the foregoing minutes are a true and correct copy of the minutes of the CITY COUNCIL REGULAR MEETING of the City of Goodyear, Arizona, held on May 23, 2016. I further certify that the meeting was duly called and held and that a quorum was present.

Dated this \_\_\_\_ day of \_\_\_\_\_, 201\_\_.

\_\_\_\_\_  
Maureen Scott, City Clerk

SEAL: