General Fund Draft Budget and Proposed 10-Year CIP

City Council Work Session April17, 2017

FY18 Budget Process Calendar



| Month | Topics on Each Agenda (Meeting Date) |
|----------|--|
| December | - FY17 Beginning Balance Increase; FY18 One-time Resources & Priorities for General Fund (12/5) |
| February | - Five-Year Forecast & Initial Revenue – General Fund (2/6) |
| March | - Funding Requests Overview (3/20) - Benefits/Self-Insurance (3/20) |
| April | - Budget Process Overview & Draft Budget – Enterprise Funds (4/10) - Draft Budget – Compensation (4/10) - Draft Budget – General Fund and CIP (4/17) - 3 rd Draft Budget Session if required (4/24) |
| May 2 | - FY18 Draft Budget Open Hours; 6-7:30pm; City Hall Room 117 |
| May-July | - Formal adoption: Publications, Tentative and Final Adoption, Property Tax Levy |



Agenda

- Other Funds with Supplementals
- Carryovers
- Included in the Draft General Fund Budget
- CIP
- Ongoing and One-time Financial Summaries
- Other Items

Other Funds with Supplementals



- Arizona Lottery Funds -Restricted to Transit Purposes
 - Contract increase on Zoom; \$5,800 ongoing
 - Clean-up basin; \$13,000 one-time
- Court Enhancement
 - Ongoing \$40,000 for security guard

Requested Carryovers



GENERAL, ASSET MANAGEMENT, HURF, BALLPARK, GRANTS FUNDS

- Operating budget \$4.3M
 - \$1.7M General Fund
 - Remaining job credit funds \$0.9M
 - Fleet Asset Management \$2.1M
 - Mostly fire apparatus

Requested Carryovers



GENERAL, ASSET MANAGEMENT, HURF, BALLPARK, GRANTS FUNDS

- Capital Projects \$8.2M
 - \$6.7M General Fund
 - Remaining budget for financial system project -\$1.9M
 - Goodyear Blvd Phase 2 \$1.6M

General Fund FY18 Draft Budget and 10-Year CIP

Included in the Draft Budget



BASE BUDGET INCLUDES

- Compensation and benefits
 - Represented MOUs
 - Non-represented as presented on 4/10
 - Compensation study 3 or 4% and regarded positions
 - 3%
 - Pensions, benefits, etc.
- Ongoing operations

Included in the Draft Budget



CONTINGENCIES

- General Fund Contingency
 - Change financial policy to 15% of ongoing revenue
 - Maintain, grow into FY17 contingency of \$17.8M
- Potential Personnel Services Requirements
 - 1% MOU provision should FY16 and FY17 revenues meet trigger - \$200,000
 - Combine and reduce FMLA/retirement related to \$100,000

Included in the Draft Budget

SET-ASIDES AND RESERVES

- Set-Asides
 - Ballpark debt
 - Future operating costs
- Asset management reserves for 10-year plans
- Newly proposed Capital Projects reserve
 - Upcoming capital projects
 - Unanticipated conditions
 - Upcoming requirements for loans to impact fee funds



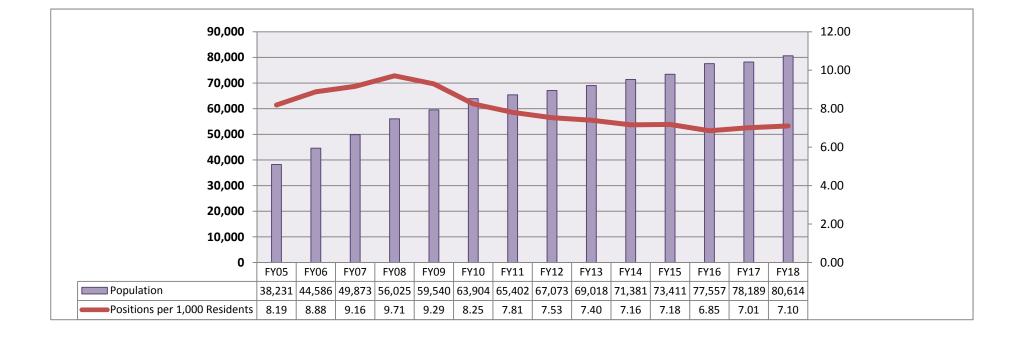


SUMMARY

- Ongoing: \$3.4M; 21 positions
 - Fire: 7 non-sworn positions for ambulance program
 - Police: 5 officers, 1 sergeant, 1 police assistant, and 2 telecommunication operators
 - Other departments:
 - Development agreement coordinator
 - Convert part-time to 2 full-time recreation coordinators
 - ROW Superintendent
 - Use city employee instead of contactor for Court security
- One-time: \$6.1M

24 New Positions in All Funds

POSITIONS PER 1,000 POPULATION







DIRECT COMMUNITY SERVICES

- Police squad & police assistant
- Library operating costs & extended hours
- Ambulance program start-up costs
- Add a summer recreation program
- Sidewalk gap program
- Self-help center at Municipal Court



DELIVER CAPITAL PROJECTS AND SUPPORT DEVELOPMENT

- Project manager services for fire stations projects
- Development agreement coordinator
- Economic Development impact fee reduction program at \$2M for 2 years
- Temporary positons, overtime, and contracted services for inspections, civil engineering, plan review, design guidelines and landscape ordinance updates, building safety



MAINTAIN INFRASTRUCTURE

- Grader rental for dirt road and road shoulder maintenance
- Maintain Bullard Wash
- Electricity for added street lights and rate increases
- Landscape maintenance



MEET CONTRACTUAL OBLIGATIONS AND PAY FOR ONGOING OPERATIONS

- Contract increases for jail and police, state revenue collection, landscape and janitorial services
- Maintenance contracts and software licensing
- Complete projects to update security systems on city buildings and improvements to exhaust systems in fire stations
- Pay for water meters for right of way



SAFETY, TRAINING, AND EFFICIENCIES

- Court security guard
- Single system for digital evidence
- Replace out dated equipment and systems
- Behavioral health services for sworn fire employees
- Sanitizer for aquatics

Proposed CIP Summary



GENERAL GOVERNMENT

- \$8.9M General Fund projects in FY18
- \$37.4M GO Bond funded projects FYs17-21
 - Includes \$7.5M for Surface Water project
 - Estimated GO Bond capacity \$45M
- Impact fee projects in 10 year plan remain underfunded pending FY18 study
- Many impact fee projects require loans

Recommended FY18 General Funded Capital Improvement Projects



EXISTING WITH NO FUNDING CHANGES

- Bullard and Van Buren Intersection improvements
- Pavement management (inflation added)
- 1 warranted traffic signal (inflation added)
- Van Buren: Estrella Parkway to Sarival
- Reprograming only of the existing budget for the financial system replacement

Recommended FY18 General Funded Capital Improvement Projects



NEW PROJECTS

- Renovation of the Ziz public art
- Renovations to City Hall and Fire Stations 183 & 187 per Facilities Master Plan
- Renovate existing Fire Station 181
- Further analysis and known repairs to ballpark right field pavilion
- Phase 1 off-sites for the 86-acre recreation campus

Recommended FY18 General Funded Capital Improvement Projects



EXISTING OR ONGOING PROJECTS WITH CHANGES

- Matching funds for traffic signal fiber projects
- Riggs Road land acquisitions
- Program public art projects for specific CIP projects and unplanned years at lump sum of \$75,000

Key 10-Year General Fund CIP Changes



- Complete Phase 1 Off-sites and public art projects for Recreation Campus
- Fund \$1.8M a year for pavement manage
- Fund 1 warranted traffic signal each year
- Complete Fire Station 183 and City Hall improvements
- One project moved to asset management

FY18 Draft Budget – Ongoing



In millions of dollars

| Beginning Fund Balance | \$ 3.6 | Base Budget | \$ 75.1 |
|------------------------|---------|----------------------------|---------|
| Revenues | 89.3 | Supplementals | 3.4 |
| | | Debt Service (includes | |
| Set-Asides | | Ballpark) | 8.1 |
| PIC | (2.1) | Transfers Out | |
| Future Operating Costs | (1.0) | HURF | 0.7 |
| Transfers In | 3.7 | Ballpark | 2.5 |
| TOTAL RESOURCES | \$ 93.5 | Used for One-Time Purposes | 3.7 |
| | | TOTAL USES | \$ 93.5 |

FY18 Draft Budget – One-time



FINANCIAL SUMMARY

In millions of dollars

| Beginning Fund Balance | \$ 33.6 | Contingency | \$ 17.8 |
|------------------------|---------|-------------------------------|---------|
| Revenues | 4.3 | Capital Projects | 8.9 |
| From On-Going | 3.7 | Capital Project Reserve - NEW | 3.7 |
| Set-Asides | | Asset Management | 8.2 |
| PIC | 2.1 | Supplementals | 4.1 |
| | | Economic Development Impact | |
| Future Operating Costs | 1.0 | Fees | 2.0 |
| TOTAL RESOURCES | \$ 44.7 | TOTAL USES | \$ 44.7 |

GO Bond Capacity and Proposed Projects



ASSUMES COMBINED PROPERTY TAX RATE OF LESS THAN \$1.7350

In millions of dollars

| | FY18 | FY19 | FY20 | FY21 |
|--|-------|------|------|------|
| Forecast GO Bond Capacity | 12.5 | 20.0 | 5.0 | 7.5 |
| Potential Uses*: | | | | |
| Fire Station 181 Replacement (FY17 costs included) | 6.0 | - | - | - |
| Aquatic Center | 0.6 | 7.9 | - | - |
| Recreation Center with Phase I RID | 0.3 | 9.5 | - | - |
| Police Ops Phase II | - | - | 5.0 | 0.6 |
| Surface Water | 7.5 | - | - | - |
| Total Potential Uses | 14.4 | 17.4 | 5.0 | 0.6 |
| Cumulative Bond Capacity Remaining | (1.9) | 0.7 | 0.7 | 7.6 |

*Street related Recreation Campus Offsite will be further evaluated for bond eligibility.

Property Tax Rates and Levies



ASSUMES \$25M IN GO BONDS TO BE ISSUED IN FY18

| | FY17 Levy | FY17 Rate | FY18 Levy | FY18 Rate |
|-----------------------------------|---------------|-----------|---------------|-----------|
| PRIMARY General Fund Ongoing | \$ 8,240,777 | \$ 1.1598 | \$ 8,655,906 | 1.1344 |
| SECONDARY GO Bond Debt Service | \$ 4,991,799 | \$ 0.7025 | \$ 4,581,780 | 0.6005 |
| TOTALS | \$ 13,232,576 | \$ 1.8623 | \$ 13,237,686 | 1.7349 |

Estimated One-time Funds Needed to Provide Loan for Impact Fee Project Advancements



In millions of dollars

| _ | FY17 | FY18 | FY19 | FY20 | FY21 | FY22 | FY23 | FY24 |
|-----------------------|------|------|------|------|------|------|------|------|
| Police Ops - Phase I | 1.0 | 0.3 | - | - | - | - | - | - |
| Police Ops - Phase II | - | - | - | 2.9 | 2.3 | 1.6 | 0.6 | - |
| Fire – West Goodyear | - | - | - | 1.6 | 1.0 | 0.4 | 0.4 | 0.1 |
| 30 Acre Park | - | - | 6.5 | 5.4 | 4.3 | 2.9 | 1.4 | - |
| Loan Balance | 1.0 | 0.3 | 6.5 | 9.9 | 7.6 | 4.9 | 2.4 | 0.1 |

February 2017 Forecast – One-time



IN MILLIONS OF DOLLARS

| _ | FY19 | FY20 | FY21 | FY22 | FY23 |
|-------------------------------|------------|------------|-------------|-------------|-------------|
| Construction Sales Tax | 4.2 - 4.4 | 4.1 - 4.5 | 4.1 - 4.8 | 4.1 - 5.0 | 4.1 - 5.3 |
| Prior Year Fund Balance | 5.0 - 10.0 | 5.0 - 10.0 | 5.0 - 10.0 | 5.0 - 10.0 | 5.0 - 10.0 |
| Total Resources | 9.2 - 14.4 | 9.1 - 14.5 | 9.1 -14.8 | 9.1 - 15.0 | 9.1 - 15.3 |
| | | | | | |
| Asset Management | 7.1 | 7.1 | 7.6 | 6.9 | 6.8 |
| Adopted FY17-26 CIP | 1.9 | 1.6 | 1.9 | 3.2 | 2.4 |
| Anticipated Uses | 9.0 | 8.7 | 9.5 | 10.1 | 9.2 |
| | | | | | |
| Available | 0.2 - 5.4 | 0.4 - 5.8 | (0.4) - 5.3 | (1.0) - 4.9 | (0.1) - 6.1 |

Upcoming Capital Project One-Time Needs



IN MILLIONS OF DOLLARS

| | FY19 | FY20 | FY21 | FY22 | FY23 |
|------------------------------------|------|------|------|------|------|
| Available | 5.4 | 5.8 | 5.3 | 4.9 | 6.1 |
| Recreation Campus Off-sites | 3.5 | | | | |
| One (1) Warranted Traffic Signal | 0.5 | 0.5 | 0.5 | 0.5 | 0.5 |
| Pavement Management to \$1.8M | | 0.2 | | 0.8 | |
| Fire Station 183 Renovation | 0.9 | | | | |
| Various Public Art | 0.4 | | | | |
| GMC Improvements/Expansions | 0.1 | 0.6 | | | |
| Potential Impact Fee Loan Balances | 6.5 | 9.9 | 7.6 | 4.9 | 2.4 |
| POTENTIAL NEEDS | 11.9 | 11.2 | 8.1 | 6.2 | 2.9 |

Other Items for Consideration



- Pickle ball court \$168,000
- Softball fields
 - Convert existing \$107,000
 - Install new \$243,000
- Monument signs \$75,000 for two locations
- Clinic Relocation \$51,000
- In Focus (16 page issues, freelance services, printing & postage)
 - One additional issue \$13,600
 - Five additional issues \$67,900

Indians to Fund Improvements



WILL BE INCLUDED IN TENTATIVE BUDGET

- \$10.5M capital project to be added
 May have FY17 expenses
- City to issue debt
- Indians to pay annual debt service to city
- FY18 debt service and revenue estimated at \$1M

Questions and Discussion

FY18 Operating Cost Set-Aside



GENERAL FUND

| | in 000\$s |
|---------------------|-----------|
| Annual Allocation: | |
| FY17 | 1,250 |
| FY18 | 1,250 |
| FY19 Uses: | |
| Police Squad | (750) |
| Library | (774) |
| Remaining Set-Aside | 976 |

Allocation calculation accounts for following over 6 years:

- Recreation center, aquatics facility, 30 acre park
- 2 Fire stations (includes end of EMR O&M)
- End of Sedella O&M contribution
- Police Ops Phase II
- Includes inflation

FY18 Asset Management



SUMMARY

In millions of dollars

| | Estimated Beginning Balance | General Fund Contribution | Proposed Expense | Ending Func Balance | l Comments |
|------------------|-----------------------------------|------------------------------|---------------------|------------------------|--|
| Fleet | 1,205 | 1,750 | 992 | 1,963 | \$2.8M anticipated for FY19 replacements |
| IT Hardware | 1,390 | 900 | 819 | 1,471 | next 7 years all exceed \$1M, \$2.5M in FY25 |
| Parks | 1,964 | 1,900 | 2,021 | 1,843 | \$3.9M in FY20 |
| Ballpark Capital | 1,026 | 900 | 590 | 1,336 | \$2.2M in FY19 |
| Police | 2,144 | - | 2,144 | - | fund to be closed after radio replacement |
| Fire | 276 | 700 | 744 | 232 | |
| TRAFFIC SIGNALS | | 2,000 | 1,888 | 112 | backlog spread thru FY21 with temporary assistance; annual _drops to \$1.6M in FY19 |
| | 8,005 | 8,150 | 9,198 | 6,957 | = |