FY16 DRAFT BUDGET PRESENTATION

Council Work Session May 4, 2015



FY16 BUDGET PROCESS CALENDAR

| Date / Month | Item | Meeting |
|--------------|--|-----------------|
| 10/27/2014 | Five-Year Revenue Forecasts & FY16 Budget Calendar | Work Session |
| 2/23/2015 | Five-Year Forecast | Work Session |
| 3/16/2015 | Review Tax Policy and Initial General Fund CIP and One-time Funding Requests | Work Session |
| 4/6&7/2015 | Department Base Budget Presentations | 2 Work Sessions |
| 4/20/2015 | Revenue and Expenditure Update with Supplementals | Work Session |
| 4/27/2015 | FY16 Revenue and Expenditure Overview – Continued from 4/20/2015 | Work Session |
| 5/4/2015 | Draft Budget Review | Work Session |

FY16 BUDGET PROCESS CALENDAR

| Date/Month | Item | Meeting |
|------------|--------------------------------|----------------|
| 5/6/2015 | Public Budget Forum – 6p.m. | 5/6/2015 |
| 5/11/2015 | Additional Draft Budget Review | Work Session |
| | (if needed) | |
| 5/18/2015 | Tentative Budget Adoption | Regular-Action |
| 6/22/2015 | Final Budget Adoption | Regular-Action |
| 7/6/2015 | Property Tax Levy | Regular-Action |

OVERVIEW OF FY16 PROCESS

BASE BUDGET DEVELOPMENT & MONITOR

- **Quarterly meetings Finance & Department**
- **Ongoing Base Budget**
 - Contract requirements, cost & condition changes
 - Finance review historical and recent spending patterns, reasonableness
- **Personnel Services Prepared by Finance**

SUPPLEMENTAL & CIP REQUESTS AND REVIEWS

CIP Request Reviews

- Finance and Engineering
- CIP Committee scoring

Supplementals Request Reviews

- Finance reviewed
- Department, Finance and Deputy City Manager met to discuss
- Executive Team discussion

HIGHLIGHTS

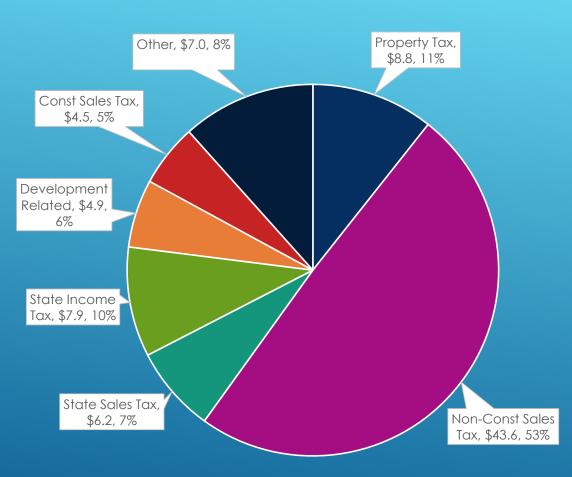
Asset Management and Preservation
Investing in Employees
Prepare for Development
Economic Development
Positions

- 3 new
- 1 Temporary to Full-Time Conversion

OVERVIEW OF RECOMMENDED OPERATING BUDGET

FY16 - CITYWIDE REVENUE (IN MILLIONS)

Total: \$166.6 Million **Debt Service Funds**, **Special Revenue** \$8.3, 5% ISF, \$2.3, 1% Funds, \$6.3, 4%_ Sanitation, \$7.2, 4%_ Water, \$13.0,8%_ General Funds, \$83.0, 49% Wastewater, \$14.3, 9% Stadium, \$1.9, 1%. Contingency -Capital, \$18.6, 12%_ Impact Fees , \$11.7 , 7%



FY16 – GENERAL FUND REVENUE \$82.9M

Other General Fund Resources:

- Transfers from Enterprise Funds \$2.8M

- Estimated Rolled Over Fund Balance/Contingency - \$26.1M

- Towing - \$150,000

| General Fund Revenue Categories | Budget FY15 | Estimate FY15 | Projected FY16 | % Change FY15 to FY16 Budget |
|---|----------------|------------------|-------------------|------------------------------------|
| Property Tax | 8.4 | 8.4 | 8.8 | 5% |
| Sales Tax (Non-Construction)& Franchise Fees | 39.6 | 41.5 | 43.6 | 10% |
| Urban Revenue Sharing (Income Tax) | 7.9 | 7.9 | 7.9 | 0% |
| Auto Lieu | 2.3 | 2.3 | 2.6 | 13% |
| State Shared Sales Tax | 5.9 | 5.9 | 6.2 | 5% |
| Development-Related Revenues (Plan Review, Permit, Inspection Fees) | 5.6 | 5.6 | 4.9 | -13% |
| Other (i.e., Court Fines, Fire Mutual Aid revenue, Recreation & Aquatics, etc.) | 3.5 | 4.2 | 4.4 | 26% |
| Subtotal: Ongoing | 73.2 | 75.8 | 78.4 | 7% |
| | | | | |
| One-Time - Construction Sales Tax | 6.0 | 5.1 | 4.5 | -25% |
| TOTAL | 79.2 | 80.9 | 82.9 | 5% |

| | FY 15 Levy | FY15 Rate* | FY 16 Levy | FY16 Rate* |
|--|---------------|---------------|---------------|---------------|
| Primary Property Tax Levy (General Fund – Ongoing Revenue) | \$ 7,431,367 | 1.1836 | \$ 7,807,879 | 1.1637 |
| Secondary Property Tax Levy (General Obligation Bond Debt Service) | \$ 4,527,418 | 0.6864 | \$ 4,738,940 | 0.7063 |
| Totals | \$11,958,785 | 1.8700 | \$12,546,819 | 1.8700 |

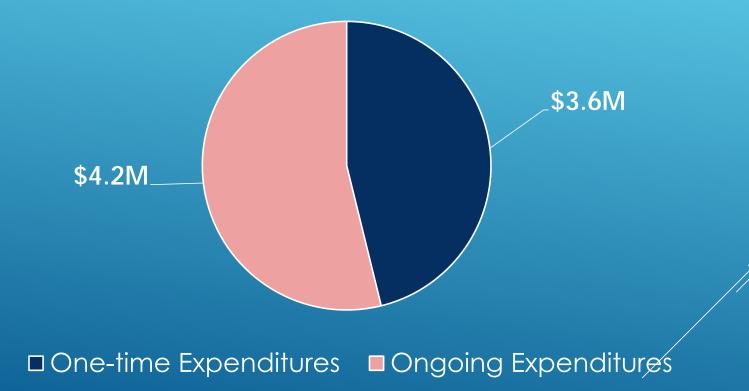
*Per \$100 of Assessed Valuation

PROPERTY TAX LEVIES

Property Tax Levy Change

FY15 Levy 2% Growth in Levy New Construction FY16 Levy Primary \$7,431,000 153,000 224,000 \$7,808,000 <u>Secondary</u> \$4,527,418 73,058 <u>138,464</u> \$4,738,940 <u>Total</u> \$11,958,418 226,058 <u>362,464</u> \$12,546,940

USES OF ONGOING RESOURCES



FY16 EXPENDITURE OVERVIEW

| Department | FY15 | FY16 | |
|------------------------|---------------|-----------------|--|
| | Budget | Proposed Budget | |
| Mayor and Council | \$ 304,091 | \$ 320,016 | |
| City Clerk | 764,331 | 641,464 | |
| City Manager's Office | 2,880,115 | 2,949,363 | |
| Legal Services | 1,404,296 | 1,422,072 | |
| Finance Department | 3,060,233 | 3,369,316 | |
| Information Technology | 3,341,416 | 3,967,797 | |
| Human Resources | 2,749,313 | 2,920,935 | |
| Police Department | 17,410,677 | 18,040,528 | |
| Fire Department | 13,229,337 | 14,342,910 | |
| Municipal Court | 1,004,163 | 1,033,462 | |
| Economic Development | 531,520 | 1,154,706 | |
| Development Services | 3,142,994 | 3,222,221 | |
| Engineering | 2,931,800 | 3,491,021 | |
| Parks and Recreation | 5,276,183 | 5,641,209 | |
| Public Works Admin | 361,294 | 419,675 | |
| Facilities | 2,005,463 | 1,896,661 | |
| SUBTOTAL | \$ 59,866,516 | \$ 64,833,356 | |
| Non Departmental | 4,832,799 | 2,958,400 | |
| Reserves | 7,650,000 | 4,438,000 | |
| TOTAL | \$ 72,349,315 | \$ 72,229,756 | |

FY15 & FY16 DEPARTMENT BUDGETS GENERAL FUND

| Department | FY15 | FY16 | |
|-----------------------|--------------|-----------------|--|
| | Budget | Proposed Budget | |
| HURF - Streets | \$ 5,982,932 | \$ 5,176,231 | |
| Stadium | \$ 4,185,780 | \$ 4,280,208 | |
| Sanitation | \$ 5,829,185 | \$ 6,292,736 | |
| Water/Water Resources | \$ 5,680,424 | \$ 7,183,200 | |
| Wastewater | \$ 5,136,764 | \$ 4,252,560 | |

FY15 & FY16 DEPARTMENT BUDGETS - OTHER FUNDS

Police Department – Records Specialist

- Associated with Police Worn Body Cameras Records Requests
- Public Works Department Director of Public Works
 - Multi Funded (¼ General Fund, ¼ Water, ¼ Wastewater, ¼ Sanitation)

Sanitation – Sanitation Worker I

- Conversion of contracted employees (contractual services) to full-time employee
- Sanitation Sanitation Worker II
 - Position associated with the Sanitation Container Program

RECOMMENDED NEW POSITIONS

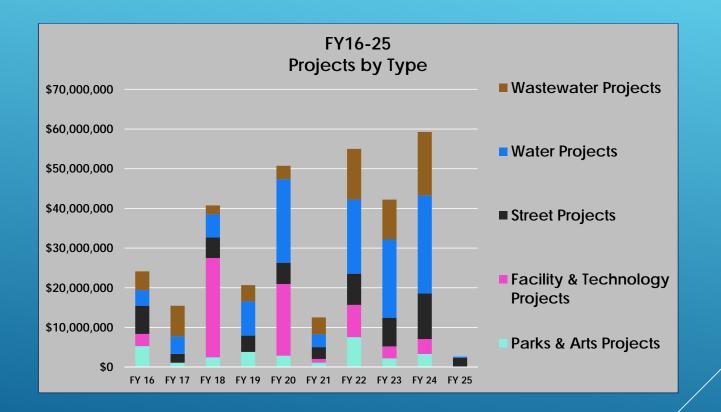
> Asset Management

- TEMPORARY STAFFING FOR DEVELOPMENT RELATED PEAKS
- **Storm water management program**
- **RIGHT OF WAY LANDSCAPING AND MAINTENANCE**
- **ECONOMIC DEVELOPMENT**

GENERAL FUND SUPPLEMENTAL HIGHLIGHTS

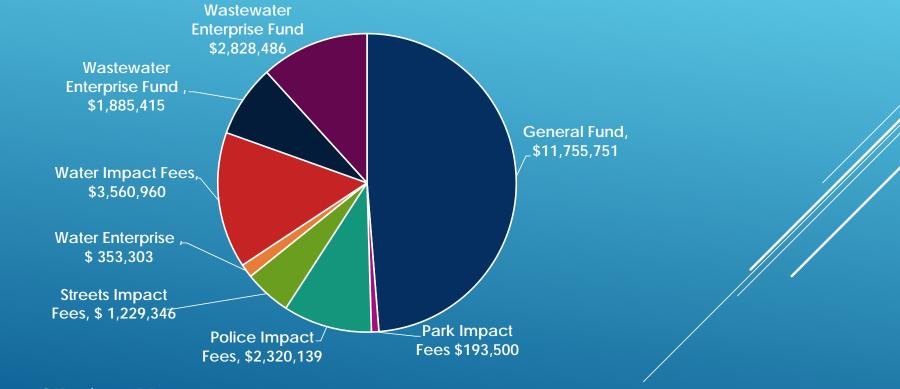
CIP OVERVIEW

FY 16-25 CIP: OVERVIEW BY PROGRAM



Total 10-Yr CIP \$323.3M





Total FY 16 CIP: \$24.1M

KEY PROJECT HIGHLIGHTS

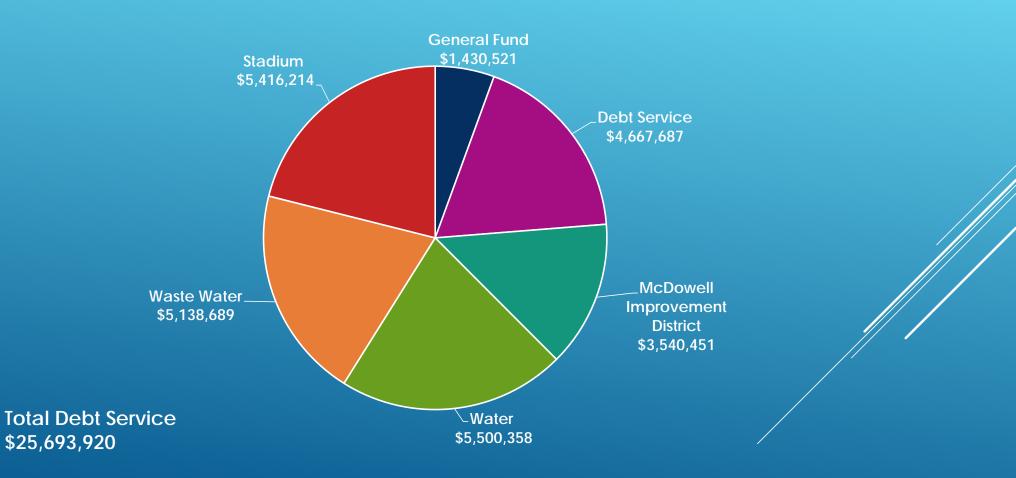
| First Year (FY 16) | Years 2-10 (FY 17-25) | | |
|--|--|---|--|
| Community Recreation (Multi- Gen) Center \$1.3 M | Community Recreation (Multi- Gen) Center \$7.4 M | Yuma Road & Bullard intersection improvements \$2.0 M | |
| Police Operations Building (Phase I) \$3.0 M | Police Operations Building (Phase II) \$4.2M | EMR Estrella Parkway Signalization \$1.2 M | |
| Sarival: Portland to VanBuren \$2.7 M | Community Park (Central) \$10.7 M | Bullard & Van Buren Intersection Improvements \$1 M | |
| Design for VanBuren Street: Estrella Parkway to Sarival \$300k | VanBuren Street: Estrella Parkway to Sarival \$1.7 M | City Hall \$42.1 M | |
| Two (2) New traffic signals \$1.0 M | EPCOR Supply Line & WTP \$6.1 M | Pavement Management Program \$13.9 M | |
| GWRF Expansion \$1.4 M | Water Transmission Mains \$4.6 M | GWRF Expansion 6 to 8 MGD \$22 M | |

- Adaman well
- Groundwater Well Siting Study
- Oversizing lines
- Differential impact fee credits
- CAP direct delivery with EPCOR

WATER PROJECTS PENDING RATE STUDY - \$7.2M

DEBT SERVICE

DEBT SERVICE BY FUNDING SOURCE



POLICIES

| Operating | Compliance |
|---|----------------|
| Ongoing operating cost should be supported by ongoing revenue sources | yes |
| Revenues from growth or development should be targeted to cost related to development or future improvements | yes |
| General Fund appropriations should include a reserve contingency account equal to first three months of prior year operating expenses | yes |
| General Fund appropriations should include a reserve contingency account amount of 10% of annual sales tax revenues | yes |
| Enterprise Funds should be self-sufficient | yes |
| Water/Sewer | yes |
| Sanitation | |
| Replacement of equipment will be funded through the Depreciation Replacement Reserves | yes |
| Asset Management reserves will be established, funded and used to replace and preserve General Fund assets consistent with department plans | NEW |
| Enterprise fund asset management requirements will be incorporated in multiyear forecasts and plans | NEW |
| A five year financial forecasting should be developed and include the operating cost of CIP and changes in service demands | yes |
| Laws and policies on limitations on revenue sources should be addressed in the annual budget process | yes |

| Debt Management | Compliance |
|---|------------|
| Short term borrowing or lease-purchase should be considered for financing major operating equipment when it is determined to be in the best interest of the city | yes |
| Annual short term debt payments should not exceed 5% annual revenue or 20% of total annual debt | yes |
| Maintain PIC debt coverage ratio of 1.50 – 1.00 of pledged excise tax revenue to debt payment | yes |
| Maintain and sell new G.O. Bonds only when a combined property tax rate of \$1.60 can be achieved | yes |
| Annual levy calculations should be at the maximum amount allowed for City's primary property tax | yes |
| Maintain bond rating of at least Baa1c from rating agencies | yes |
| Enterprise Funds should finance water and sewer bond sales | yes |
| Bonds should not be financed by General Funds unless necessary and shall not exceed 10% of current three years operating revenues, excluding Construction Sales Tax | yes |

| Budget Policies | Compliance |
|--|------------|
| Total fund appropriation changes must be approved by the City Council | yes |
| Use of contingency appropriation must be approved by the City Council | yes |
| Procedures for appropriation transfers and delegation of budget responsibility will be set by the City Manager | yes |
| Monthly status report reviewed by City Manager and presented to City Council | yes |
| Annually update strategic financial plan to ensure viability and compliance with state statutes | yes |
| Annual budget for Community Relations funding will not increase larger than the percent growth in retail sales tax from the prior two calendar years | yes |

| Revenue Policies | Compliance |
|--|------------|
| A diversified and stable revenue system will be maintained to ensure fiscal health | yes |
| User Fees for all operations will be examined every 3-5 years | yes |
| Development Fees for Capital expenditures related to new development will be reviewed every 3-5 years | yes |
| Cost analysis should be performed for all services to determine if fees collected are covering cost of service | yes |

| Capital Budget Policies | Compliance |
|--|------------|
| A long range capital improvement plan (CIP) should be prepared and updated each year | yes |
| All departments should estimate the operating impacts of the CIP over the next 3-5 year planning period | yes |
| Amendments to capital appropriations fall under the same guidelines as the operating budget with one exception; and project change exceeding \$75,000 should be approved by the City Council | yes |

NEXT STEPS

NEXT STEPS IN FY16 BUDGET PROCESS

| Date/Month | Item | Meeting | |
|------------|---|--------------------|--|
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| | | | |

QUESTIONS

